

**VILLAGE OF PLEASANT PRAIRIE  
PLEASANT PRAIRIE VILLAGE BOARD  
PLEASANT PRAIRIE WATER UTILITY  
PLEASANT PRAIRIE SEWER UTILITY**

**9915 39th Avenue  
Pleasant Prairie, WI  
July 11, 2011  
5:20 p.m.**

A Special Meeting of the Pleasant Prairie Village Board was held on Monday, July 11, 2011. Meeting called to order at 5:20 p.m. Present were Village Board members John Steinbrink, Monica Yuhas and Steve Kumorkiewicz. Clyde Allen and Mike Serpe were excused. Also present were Mike Pollocoff, Village Administrator; Tom Shircel, Assistant Village Administrator; Jean Werbie-Harris, Community Development Director; and Jane Romanowski, Village Clerk. Two citizens attended the meeting.

- 1. CALL TO ORDER**
- 2. PLEDGE OF ALLEGIANCE**
- 3. ROLL CALL**
- 4. CITIZEN COMMENTS**

Jane Romanowski:

No signups tonight, Mr. President.

John Steinbrink:

Anyone wishing to speak under citizens' comments?

- 5. NEW BUSINESS**
  - A. Consider Resolution #11-20 creating boundaries of Village wards within County Supervisory District boundaries.**

Jane Romanowski:

Mr. President and Board members, as you know redistricting takes place once every ten years in conjunction with the federal census so we're at that point again. First, the Kenosha County Board of Supervisors approves a tentative plan. They send it to us and we have 60 days to approve our tentative plan. It will go back to the County to make its final tweaks if there are any. And then when we get final approval through the County then we have the process of notifying everybody if the wards have, in fact, changed.

In doing this we use the same program we did ten years ago. The State gives us a program, it's called WISE-LR. It's a GIS mapping system and it makes it very easy to click and point and polygons which have population totals. So it does make it a lot easier to create a map such as the

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one that's on display. We did this—in creating wards you have to follow certain standards, and those are set forth by the statutes. In brevity I'll just say they are to be comprised of whole census blocks which is what the GIS mapping system gives me. They have to suit the convenience of the voters. Back in 2001 when we redistricted we needed to open some polling places as we were growing, and so we went from three polling places to five polling places, and I'm happy to say we do not have to create any more polling places as part of this plan. So the convenience of the voters, although some people will have to go to different voting places because of the way the wards are laid out, the five polling places will remain the same.

The wards have to be comprised of contiguous territory which we've done. We have to take into account the supervisory plan that was provided to us, and we have done that. As you can see we are now going to be dealing with supervisory districts 16, 17 and 18; 18 is the furthest west ward or supervisory district which goes across the Interstate into Bristol, whereas before we had three districts just in the Village alone. I've worked with their map. We had to consider the population and racial and ethnic characteristics. Once again, the GIS mapping system gives that to me as I'm preparing the maps so it shows what those are accumulating to.

We must comply with the population ranges specified by law. As a Village over 10,000 population we had to create our wards between the population of 600 and 2,100. The table that I provided shows you that with the five polling places what the total population is proposed with this plan. This is the same thing we did ten years ago and how each ward folds out within that range between the 600 and 2,100. The only ward that doesn't in our case is ward 11 which is just our ward west of the Interstate, and they say there's nine people living there, the population. That's because we have different school districts so that has to be a separate ward, and we're exempt from being within that 600 to 2,100 population range because of that.

We did have to add a ward only to stay within that range, so we now will have 14 wards instead of 13 wards, which the 14<sup>th</sup> ward is up right where the 12<sup>th</sup> and 13<sup>th</sup> ward is so it's not like it's down by the lake or whatnot. So we did create ward 14. And the wards must lie entirely within one municipality and one county. Not a problem for the Village.

When we were putting this plan together we considered two additional factors. As I stated, we didn't have to create any more polling places. One of the reasons we didn't have to do that, number one, we can stay within our population ranges. Number two it's kind of hard to find public buildings that are available in the whole entire Village rather than just in one concentrated area. But that wasn't to the fact we were looking at. We were looking at in the fall of this year I will be bringing to the Board a proposal to go to an absentee central count location which basically means rather than opening up a polling location, and I haven't quite figured out where this is going to happen yet and we'll get to that when the time comes, but one location will count all the absentee ballots. This is something that's been approved, and the law approved back in 2005. Kenosha does it, Appleton does it, Brookfield does it. The only reason I kind of shied away from it is because you have to do it for every single election. So you know you have an election with 200 absentees you still have to have it.

This is just an example. What could happen would be we'd have our polling location here but I may use the executive conference room. You just have one machine. You wouldn't need the

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accessibility machine. One machine, you have another poll book, and there's a whole system on how this happens. After the last presidential election when we have 4,400 absentee ballots, it would be nice to keep them in one spot. Ballots get dropped off at different places. Ballots get mixed up, so this is something I've been kind of watching for, and I think now is the time to do it. I'll bring that back to the Board this fall. I want that to be effective with the first election in 2012. It will eliminate a lot of the work at the polling places. You won't have to stop the people from voting to say, excuse me, I need a number for this absentee ballot.

Just even feeding them in the machine, the last presidential election at the RecPlex, we were able to do this, we were allowed to do it in a lot of municipalities, but we numbered most of our absentee ballots the day before. Didn't open them but gave them a number, had them in the book, and they worked from seven in the morning until eight at night and barely got theirs in and they were feeding them. So this would be very welcomed at the polling location. You basically have three inspectors. It's open if somebody wants to watch, but it's going to work out really well. Like I said, when the time comes I'll present that once I get everything in order.

And the second factor, in following the supervisory district plan, as you look at the map you'll see that some of the areas, well, you can see how the 16<sup>th</sup>, 17<sup>th</sup> and 18<sup>th</sup> supervisor districts lay out, and you can see how some of them kind of cut in between subdivisions. Like in Devonshire the supervisory district kind of comes up and cuts over. What we did is followed those lines. It would be very difficult to have just a small section of a ward needing to vote in a different supervisory district because we made the line different than the County did. This is going to be—the main reason we did it is obviously we will never have more than one ballot at a polling location at any time as far as I can see.

Because what we had before is Joe Clark is currently the Supervisor for wards 6, 7, 8 and 9, and Doug Noble is for 10, 12, 13. But wards 8, 9, 10, 11 vote at one spot. So 8 and 9 were Joe Clark, 10 was Doug Noble. So when those supervisory district races were on the ballot we had to have a separate ballot for 10 and a separate ballot for 8 and 9, and the poll workers had to watch when somebody came in to make sure that they got the right ballot for which ward they were voting in. They did a very good job at that, but I think as I looked at this plan it will be easier for the poll workers with all the new voting regulations that are coming down from the State Legislature that they concentrate just on having one ballot for each election and not worrying about having a multiple ballot election.

So it will take some education. Somebody is going to say why if I live on the west side of the road and I vote at the RecPlex but then I lived on the east side of the road and I vote at the Village Hall that's just the way it's going to be. Again, we'll do a lot of education on this, and I do have to do a mailing to everybody. So that's kind of how the lines if you see how they kind of follow the supervisor districts. We made it a point to follow those for the wards that we're proposing.

Also, with the absentee ballots just with the increased number, we've had a big increase with them, but there's also going to be some new regulations with those. Take those out of the polling place because with the new photo ID regulations there will be a lot more provisional ballots. So we'll have our poll workers on Election Day concentrating on the new laws and taking care of the way we have to administer siting the poll book, showing an ID and things like that. I know the

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poll workers are excited about this. I've talked to them briefly about it, and I kind of have in mind who I'd like to have work on our absentee voting location as well.

And if the resolution is adopted tonight I have five days to get a certified copy of it to the County Clerk as well as the Legislative Reference Bureau. I'll send them the resolution and the map. I have to print out a list of the blocks that were assigned to each ward. So basically once it's approved we'll find out and then we can begin our education on our part and get all the notifications out and such. So I'd be happy to answer any questions.

Steve Kumorkiewicz:

I think that you've got a mistake here. What happened is the convenience of the voters, two additional polling places were the RecPlex and Good Shepherd Lutheran Church . . . on Shepherd?

Jane Romanowski:

No, St. Anne's was just a change from Fire Station #2. That wasn't a new place. Instead of Fire Station #2 we moved it to St. Anne's because of the size of the location.

Steve Kumorkiewicz:

. . . the voting place.

Jane Romanowski:

Right, we've had the RecPlex for nine years, right. So when we had our last redistricting it was the Fire Station #2, the Prange and the Village Hall. Those are the only three we had. And then we ended up with Good Shepherd and RecPlex and the Fire Station and the Prange and Village Hall. But then we outgrew the Fire Station with all the development so we just moved that location to St. Anne's a couple years ago.'

Steve Kumorkiewicz:

That's good. I still vote in the same place.

Jane Romanowski:

That's good.

John Steinbrink:

Further comments or questions? Jane, what was the cost of doing all this?

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Jane Romanowski:

The program actually was free through the State. Last time ten years we had to pay \$100 for it, but I think they figured out they had the program already done and they just made a few updates to it. So basically right now it was just time and a little seminar and whatnot. The cost will come in mailing all the people notices and a cost indirectly but directly for the absentee central location.

John Steinbrink:

Are we provided any extra dollars to do that with?

Jane Romanowski:

No.

John Steinbrink:

So the State can spend millions on their redistricting and send nothing back to the local municipalities who really do what the work is taking place.

Jane Romanowski:

We were fortunate that the districts are at large. If we had to go through, which I kind of did a little work on the side seeing how it would work, to have equal representation for the Board, we could have multiple ballots at multiple wards and you would be splitting blocks, and you would have been spending a lot more time and money. So as the map was being drawn it kind of laid out pretty well. But I did take about four hours and kind of was working on a plan just see how it laid out for representative districts. Very difficult for us. We're very fortunate right now to remain at large representation.

John Steinbrink:

So the State spent \$7 or \$8 million on voter ID which solves the problem of five felons voting illegally but does nothing to help out with the lack of people working at the polls where the mistakes happen by accident.

Mike Pollocoff:

I can't tell you how much time and effort and work it's going to be to accommodate voter ID. When people come there it's not going to be as fast a process as it was. Again, I think it's an order of magnitude, if there were five that were found out of how many million that voted. We've got this election starting tomorrow and the JD is still issuing new rules and guidance on how to handle an election that's in fact happening. Again, that's coming with no financial assistance. It's redirecting a lot of municipal-

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John Steinbrink:

I guess my point is when the Governor says the State of Wisconsin is broke and travels around the State and country telling people that, then he spends \$7 or \$8 million on something. It's nice to have an ID card and that, but if you're broke is that your priority in life? And when the Governor spends \$8 million on capitol security and cuts your police back at home is that a priority? Somewhere something is a little screwed up. And when you send your tax dollar to Madison and only a really, really small portion of it comes back that's because we're broke. Wouldn't it be nice as a Village we could just not pay our bills and say we balanced our budget? I guess that's one of the perks of being the Governor.

Steve Kumorkiewicz:

You know, John, I think of 1911 when the . . . here in Wisconsin. The municipality kept 70 percent of the revenue, the County 20 and the State got 10 percent. Now it's the other way around. We get 10 percent.

John Steinbrink:

Thank you, Jane. You did a great job and I want to thank the poll workers because they do a great job out there. You get big elections and it's a lot of people and a lot of work, and unfortunately nobody is out there helping you. I guess on the local level you guys know what the priorities are and what you need to make it right. You talk to Madison and you tell them what the problem is and what the fix should be and nobody listens.

Jane Romanowski:

We do have our challenges.

John Steinbrink:

Apparently you're not a big enough lobbyist and you don't send enough money up there. When that day happens you'll get anything you want.

Monica Yuhas:

With that I'll make a motion to approve Resolution 11-20.

Steve Kumorkiewicz:

I second.

John Steinbrink:

Motion by Monica, second by Steve. Any further discussion?

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**YUHAS MOVED TO ADOPT RESOLUTION #11-20 CREATING BOUNDARIES OF VILLAGE WARDS WITHIN COUNTY SUPERVISORY DISTRICT BOUNDARIES; SECONDED BY KUMORKIEWICZ; MOTION CARRIED 3-0.**

- B. Consider Ordinance #11-17 amending Chapter 98 of the Municipal Code relating to voting wards.**

Jane Romanowski:

The only thing this ordinance does is add ward 14. It's exactly what it was in the book. I just had to add ward 14 so that's the only change on this one.

Monica Yuhas:

Motion to approve Ordinance 11-17.

Steve Kumorkiewicz:

Second.

John Steinbrink:

Motion by Monica, second by Steve. Any further discussion on this motion? \

**YUHAS MOVED TO ADOPT ORDINANCE #11-17 AMENDING CHAPTER 98 OF THE MUNICIPAL CODE RELATING TO VOTING WARDS; SECONDED BY KUMORKIEWICZ; MOTION CARRIED 3-0.**

- C. Consider Memorandum of Understanding Agreement between the Village, Wisconsin Department of Transportation and Lynch Dealership regarding access to STH 50 just west of the proposed 109th Avenue.**

Mike Pollocoff:

Mr. Chairman, I'll let Mike Spence, the Village Engineer, discuss this MOU with the State of Wisconsin.

Mike Spence:

Members of the Board, this memorandum basically summarizes the current and future State Highway 50 access agreement between the Village of Pleasant Prairie, the Wisconsin Department of Transportation and the Lynch Dealership. The development is to be located south of State Highway 50, 75<sup>th</sup> Street, between 104<sup>th</sup> Avenue and Kilbourn Ditch is where it's located, and just west of the proposed 109<sup>th</sup> Avenue in Pleasant Prairie.

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This MOU, this memorandum of understanding, details the conditions for which a temporary commercial driveway is to be permitted according to the State Statutes. The State and the Village have agreed to an access management vision over the past several years. These access management provisions deal with lane modifications, turning movements and so forth in the future reconstruction of Highway 50.

Lynch is proposing a new car dealership on the south side of 50 west of the proposed 109<sup>th</sup> Avenue. The dealership has requested a temporary commercial driveway at the intersection of approximately 110<sup>th</sup> Avenue. The commercial driveway is considered temporary, and it would be removed at which time that State Highway 50 is reconstructed in approximately 2018. The temporary commercial driveway, again, will terminate and the access for Lynch would be relocated to the new 109<sup>th</sup> Avenue when the construction of 109<sup>th</sup> Avenue is complete.

As far as the conditions with which this memorandum of understanding is operable is the Lynch Dealership is responsible for obtaining all the DOT permits as well as designing and constructing the commercial driveway. The DOT is responsible for performing construction of the temporary access or the reconstruction I should say. At that point the State will remove the temporary commercial driveway and restore the land with the removal of the temporary driveway within the right of way.

Finally, as far as the construction of 109<sup>th</sup> that's going to be in accordance with an agreement that's being formed between the State and the Village and any future amendments or revisions. Lynch is, again, responsible for ultimately constructing the commercial driveway off of 109<sup>th</sup> Street when that is built. I recommend approval of this agreement that's been formulated. Any questions?

John Steinbrink:

We don't really know if 109<sup>th</sup> is ever going to go across and connect with the other 109<sup>th</sup> until we get the rest of that area platted in?

Mike Pollocoff:

You mean north to the City?

John Steinbrink:

Going our direction south.

Mike Pollocoff:

Yeah, we do, because that's land that the Board adopted a relocation order on and we're acquiring it now. So as part of our agreement with DOT we have to acquire that property and then they'll build the road.



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Mike Spence:

And the proposed location, John, of 109<sup>th</sup> is directly across from the 109<sup>th</sup> that's platted.

John Steinbrink:

Right, but the 109<sup>th</sup> in the Village and then we have 109<sup>th</sup> in the subdivision over there. Is it ever going to make it across to that?

Mike Pollocoff:

Oh, no, because you still have that—

John Steinbrink:

There's a cul-de-sac but that's all going to be redone probably.

Mike Pollocoff:

We don't know that. I mean somebody might do it but the Village Board would have to agree to that plat redrawing. But I don't think that, especially dealing with the wetlands there.

John Steinbrink:

I see a large body of something there.

Mike Pollocoff:

I don't think that will ever connect.

Mike Spence:

With the storm water and the related planning of all that it seems unlikely that it would go further south to that subdivision.

Mike Pollocoff:

I think the Chateau plat governs. That's the reality we're dealing with.

Steve Kumorkiewicz:

When it's coming.

Mike Pollocoff:

It's up to the people who own the plat.

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Steve Kumorkiewicz:

Are we going to have a hearing again for that for the people?

Mike Pollocoff:

On the storm water?

Steve Kumorkiewicz:

Yes.

Mike Pollocoff:

There will be another hearing once we get—we're still doing some more engineering.

Steve Kumorkiewicz:

Okay, thank you.

Monica Yuhas:

I will move for approval of the memorandum of understanding agreement between the Village, the Wisconsin Department of Transportation and Lynch Dealership regarding access to State Highway 50 just west of the proposed 109<sup>th</sup> Avenue.

Steve Kumorkiewicz:

Second.

John Steinbrink:

Motion by Monica, second by Steve. Further comment or question?

**YUHAS MOVED TO APPROVE A MEMORANDUM OF UNDERSTANDING AGREEMENT BETWEEN THE VILLAGE, WISCONSIN DEPARTMENT OF TRANSPORTATION AND LYNCH DEALERSHIP REGARDING ACCESS TO STH 50 JUST WEST OF THE PROPOSED 109TH AVENUE; SECONDED BY KUMORKIEWICZ; MOTION CARRIED 3-0.**

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## **6. VILLAGE BOARD COMMENTS**

Steve Kumorkiewicz:

After the big storm that we got last week, Friday night I went around the Village by the Lakeshore Drive area, and I noticed the amount of trees blocking Lakeshore Drive in three points . . . plus 3<sup>rd</sup> Avenue and 4<sup>th</sup> Avenue to the south. I had a chance to go back again this morning and check on the storm. Previous to that Saturday or Sunday I was talking to a lady on Lakeshore Drive and they were really happy with the job the crews did removing the trees from Lakeshore. The guys worked until 3:30 in the morning. All the neighbors were very happy about it in that area. So I passed it back to Steinbrink, Jr. to let you know how the people felt about that. Today this morning I was around, too, and I didn't hear one complaint. Everybody is very happy with the job the Village is doing during this time.

Mike Pollocoff:

Just to follow up on that, there's a chance that there's going to be some disaster assistance. If that's the case we're going to be able to bring on some—we've already rented additional chipping equipment, and it will reimburse the Village for overtime and if we want to bring a contractor in which is probably what we'd do to expedite the cleanup. They're working on it as quick as they can. As long as people are patient with us given the resources we have and what assistance we get we'll get it all buttoned up.

John Steinbrink:

Did today's weather cause any trouble, Mike?

Mike Pollocoff:

Yeah, we started catching the west end, and then anything that was in marginal condition from the previous storm took a beating this time, but it wasn't anything like the other one. We did have a lot of big branches and trees down, and we had power outages in spotty places throughout the Village. Again, we need to wait for We Energies to re-energize the lines or whatever before we go in and start working on it. I think anything that was blocking was cleared this morning.

John Steinbrink:

I heard a conversation today that Hospira suffered some windows blown in and a number of people went to the hospital. Anything on that.

Mike Pollocoff:

Not that I caught up with.

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John Steinbrink:

That was from St. Catherine's.

Monica Yuhas:

Mike, what is the policy real quick on a home that's been foreclosed on, is bank owned, but there's maybe a 200 year tree from today's storm that's laying in the yard, and there's a lot of tree damage.

Mike Pollocoff:

To the house?

Monica Yuhas:

I don't know about the house. But I know when you drive down 47<sup>th</sup> Avenue there's a house that's been foreclosed, and a huge tree it looks like 3<sup>rd</sup> Avenue their front yard right now.

Mike Pollocoff:

What we'd do is we'd contact the financial institution that owns it if it's a foreclosure and put them on notice that they need to clean up the debris in sight and get it in order. If that happens you're not going to be able to mow the side or do anything to care of it.

Steve Kumorkiewicz:

Are you talking the east side of 47<sup>th</sup>?

Monica Yuhas:

Yes.

## **7. ADJOURNMENT**

**YUHAS MOVED TO ADJOURN THE MEETING; SECONDED BY KUMORKIEWICZ;  
MOTION CARRIED 3-0 AND MEETING ADJOURNED AT 5:50 P.M.**